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**United States District Court  
Central District of California**

LEGENDARY TRANSPORT, LLC,  
Plaintiff,  
v.  
JPMORGAN CHASE & CO. et al.,  
Defendants.

Case No. 2:20-cv-03636-ODW (GJSx)  
**ORDER DENYING APPLICATION  
FOR TEMPORARY RESTRAINING  
ORDER AND PRELIMINARY  
INJUNCTION [17]**

**I. INTRODUCTION & BACKGROUND**

On April 20, 2020, Plaintiff Legendary Transport, LLC’s (“Legendary”) initiated this putative nationwide class action against Defendants JPMorgan Chase & Co, JPMorgan Chase Bank, N.A. (collectively, “Chase”), Bank of America, N.A. (“BOA”), Wells Fargo Bank, N.A. (“Wells Fargo”), and Citibank, N.A. (“Citibank”) (all defendants collectively are “Defendants”). (See Compl., ECF No. 1.) Legendary asserts claims arising out of Defendants’ alleged lending practices associated with the Paycheck Protection Program-portion (“PPP”) of the Coronavirus Aid, Relief, and Economic Security Act (the CARES Act). (See Compl. ¶¶ 1–18.)

Legendary alleges it is a client of Defendant Chase and that Chase caused confusion which prevented Legendary from timely applying for a PPP loan before initial funds were exhausted. (Compl. ¶¶ 23, 64–65.) Legendary also alleges that

1 Defendants accept applications from their existing customers alone, in violation of  
2 anti-trust laws, and this practice prevents small businesses like Legendary from  
3 applying for and obtaining a PPP loan from another lender. (Compl. ¶¶ 44, 106–07.)

4 On April 22, 2020, Legendary filed an *ex parte* application for a temporary  
5 restraining order (“TRO”). (TRO, ECF No. 17.) The TRO seeks an order directing  
6 Defendants to discontinue their alleged practice of limiting PPP loan applications to  
7 only existing customers. (TRO 2.) Legendary asserts that Congress recently  
8 announced new funding for the PPP program and argues Legendary and small  
9 businesses like it “will likely suffer irreparable harm if they are limited to an  
10 application with their existing lender only.” (TRO 8.)

11 Legendary seeks this *ex parte* TRO without notice to any Defendant, of the  
12 complaint or the TRO, and also asks the Court to waive the requirement of a bond.  
13 (TRO 10–12.) Defendant Chase learned of Legendary’s TRO application on its own  
14 and filed an Opposition. (See Opp’n 9, ECF No. 25.) No other Defendant has  
15 appeared or opposed.

16 For at least the reasons to follow, the Court **DENIES** Legendary’s TRO.

## 17 **II. LEGAL STANDARD**

18 A temporary restraining order is an “extraordinary remedy that may only be  
19 awarded upon a clear showing that the plaintiff is entitled to such relief.” *Winter v.*  
20 *Nat. Res. Def. Council*, 555 U.S. 7, 22 (2008); see *Earth Island Inst. v. Carlton*, 626  
21 F.3d 462, 469 (9th Cir. 2010) (discussing that plaintiffs “face a difficult task in  
22 proving that they are entitled to this ‘extraordinary remedy’”). The standard for  
23 issuing a temporary restraining order is “substantially identical” to that for issuing a  
24 preliminary injunction. *Stuhlbarg Int’l Sales Co. v. John D. Brush & Co.*, 240 F.3d  
25 832, 839 n.7 (9th Cir. 2001). Pursuant to Federal Rule of Civil Procedure  
26 (“Rule”) 65, a court may grant preliminary injunctive relief to prevent “immediate and  
27 irreparable injury.” Fed. R. Civ. P. 65(b). To obtain this relief, a plaintiff must  
28 establish the “*Winter*” factors: (1) “he is likely to succeed on the merits”; (2) “he is

1 likely to suffer irreparable harm in the absence of preliminary relief”; (3) “the balance  
2 of equities tips in his favor”; and (4) “an injunction is in the public interest.” *Am.*  
3 *Trucking Ass’ns, Inc. v. City of Los Angeles*, 559 F.3d 1046, 1052 (9th Cir. 2009)  
4 (quoting *Winter*, 555 U.S. at 20).

5 In the Ninth Circuit, the *Winter* factors may be evaluated on a sliding scale:  
6 “serious questions going to the merits, and a balance of hardships that tips sharply  
7 towards the plaintiff can support issuance of a preliminary injunction, so long as the  
8 plaintiff also shows that there is a likelihood of irreparable injury and that the  
9 injunction is in the public interest.” *All. for the Wild Rockies v. Cottrell*, 632 F.3d  
10 1127, 1135 (9th Cir. 2011) (internal quotation marks omitted). “The court may issue a  
11 preliminary injunction or a temporary restraining order only if the movant gives  
12 security in an amount that the court considers proper to pay the costs and damages  
13 sustained by any party found to have been wrongfully enjoined or restrained.” Fed. R.  
14 Civ. P. 65(c).

### 15 III. DISCUSSION

16 Legendary seeks an order directing Defendants to accept PPP loan applications  
17 from all qualifying applicants and cease their alleged practice of limiting applicants to  
18 only existing customers. (TRO 2.) Legendary’s TRO application fails for at least two  
19 reasons.

20 First, Legendary seeks a temporary restraining order without notice to  
21 Defendants of either the complaint or the TRO, but fails to satisfy the requirements to  
22 obtain such an injunction without notice. (TRO 11–12.) Rule 65(b)(1) authorizes a  
23 court to issue a temporary restraining order without notice to the adverse party only if:

24 (A) specific facts in an affidavit or a verified complaint clearly show that  
25 immediate and irreparable injury, loss, or damage will result to the  
26 movant before the adverse party can be heard in opposition; and

27 (B) the movant’s attorney certifies in writing any efforts made to give  
28 notice and the reasons why it should not be required.

1 These requirements are “stringent” and the “circumstances justifying the issuance of  
2 an ex parte order are extremely limited.” *Reno Air Racing Ass’n, Inc. v. McCord*, 452  
3 F.3d 1126, 1131 (9th Cir. 2006) (quoting *Granny Goose Foods, Inc. v. Teamsters*, 415  
4 U.S. 423, 438–39 (1974)).

5       Legendary’s efforts to give notice and reasons for the failure are plainly  
6 deficient. Legendary’s counsel submits an affidavit in which he declares that he was  
7 unable to “track-down counsel” for Defendants. (Certificate of Adam Dolce (“Dolce  
8 Cert.”) ¶ 6, ECF No. 17.) He states that he instead contacted lawyers with whom he  
9 previously dealt regarding Defendants Wells Fargo and Chase, to inform them that he  
10 intended to file the present application. (Dolce Cert. ¶¶ 7–9.) Legendary’s counsel  
11 did not even attempt to contact Defendants Citibank and BOA, instead he asks the  
12 Court to excuse his failure to attempt notice because new funding for the PPP was  
13 “just announced.” (Dolce Cert. ¶ 10.) In essence counsel asks the Court to write-off  
14 this “stringent” requirement because he was in a hurry. This the Court will not do.

15       Even if the above efforts were not deficient, Legendary fails to provide any  
16 facts “clearly show[ing] that immediate and irreparable injury . . . will result . . .  
17 before the adverse party can be heard in opposition.” Fed. R. Civ. P. 65(b)(1)(A).  
18 This must be provided in either a verified complaint or an affidavit. *Id.* Legendary  
19 submits the affidavit of its managing member and owner, Lindsey Kszos, in support of  
20 its TRO application. (Aff. of Lindsey Kszos (“Kszos Aff.”), ECF No. 17.) However,  
21 the only mention of harm that may befall Legendary is the statement that Kszos  
22 “believe[s] Legendary will have an issue surviving the current business climate  
23 without an immediate infusion of money.” (Kszos Aff. ¶ 13.) Not only does this  
24 statement fail to specify any facts clearly showing immediate irreparable injury,  
25 Kszos’s affidavit lacks any indication that this harm will occur before it would be  
26 possible to provide Defendants with notice and an opportunity to respond. *See Reno*  
27 *Air Racing Ass’n*, 452 F.3d at 1131–32, 1134 (finding TRO improper where “thin and  
28 barebones” TRO application failed to meet stringent requirements of Rule 65).

1 As Legendary fails to satisfy the requirements for a TRO without notice, the  
2 Court **DENIES** Legendary’s application. *See Fid. Brokerage Servs. LLC v. York*,  
3 No. EDCV 19-1929-JGB (SPx), 2019 WL 5485121, at \*4 (C.D. Cal. Oct. 23, 2019)  
4 (citing *Inland Empire Enters., Inc. v. Morton*, 365 F. Supp. 1014, 1018–19 (C.D. Cal.  
5 1973)) (“The Application could have been denied on this ground alone.”).

6 Further, even had Legendary given notice, Legendary fails to demonstrate a  
7 likelihood of irreparable harm absent the requested injunction. The risk of irreparable  
8 harm must be “likely, not just possible.” *All. for the Wild Rockies*, 632 F.3d at 1131;  
9 *see also Herb Reed Enters., LLC v. Fla. Entm’t Mgmt., Inc.*, 736 F.3d 1239, 1250 (9th  
10 Cir. 2013) (finding conclusory or speculative allegations insufficient to establish a  
11 likelihood of irreparable harm).

12 Nowhere does Legendary state *what* irreparable harm it is likely to suffer absent  
13 the injunction it seeks. Legendary asserts only that it was unable to initially apply for  
14 a loan under the PPP and, now that additional funding has been approved, “will likely  
15 suffer irreparable harm if . . . limited to an application with [its] existing lender only.”  
16 (TRO 8.) Legendary also asserts that Defendants’ policies limit small businesses’  
17 access to PPP loans, which were intended “to avoid the irreparable injury that falls on  
18 a business when it can no longer function.” (TRO 8.) Yet, Legendary does not  
19 describe that injury beyond these speculative and conclusory statements. (*See*  
20 *generally* TRO.) The Court declines to speculate.

21 Also, Legendary fails to explain how its alleged injury is not compensable in  
22 money damages. *See, e.g., East Bay Sanctuary Covenant v. Trump*, 950 F.3d 1242,  
23 1280 (9th Cir. 2020) (“[E]conomic harm is not generally considered irreparable.”);  
24 *Regents of Univ. of Cal. v. Am. Broad. Cos.*, 747 F.2d 511, 519 (9th Cir. 1984) (“[A]  
25 party is not entitled to a preliminary injunction unless he or she can demonstrate more  
26 than simply damages of a pecuniary nature.”). This is particularly problematic as the  
27 subject matter of the litigation concerns Defendants’ alleged monetary lending  
28 practices and Legendary’s inability to obtain funding. (*See* Kszos Aff. ¶ 13

1 (“Legendary will have an issue surviving . . . without an immediate infusion of  
2 money.”) Simply put, Legendary has not shown that its claimed harm is more than  
3 pecuniary in nature. *See Idaho v. Coeur d’Alene Tribe*, 794 F3d 1039, 1046 (9th Cir.  
4 2015) (“Purely economic harms are generally not irreparable, as money lost may be  
5 recovered later, in the ordinary course of litigation.”).

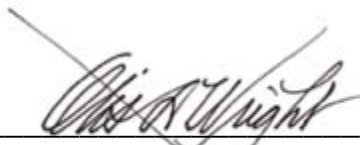
6 Even under the sliding scale approach, a plaintiff must still show a likelihood of  
7 irreparable injury. *See All. for the Wild Rockies*, 632 F.3d at 1135 (“[S]erious  
8 questions going to the merits’ and a balance of hardships that tips sharply towards the  
9 plaintiff can support issuance of a preliminary injunction, *so long as the plaintiff also*  
10 *shows that there is a likelihood of irreparable injury* and that the injunction is in the  
11 public interest.”) (emphasis added). As Legendary fails to do so here, it has not  
12 established that it is entitled to a TRO. For this additional reason, the Court **DENIES**  
13 Legendary’s application.

14 **IV. CONCLUSION**

15 For at least the foregoing reasons, the Court finds that Legendary has not  
16 satisfied the difficult task to establish that it is entitled to the extraordinary remedy of  
17 a temporary restraining order or preliminary injunction. Accordingly, the Court  
18 **DENIES** Legendary’s application. (ECF No. 17.)

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20 **IT IS SO ORDERED.**

21  
22 April 24, 2020

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26 **OTIS D. WRIGHT, II**  
27 **UNITED STATES DISTRICT JUDGE**  
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